

## Message Text

CONFIDENTIAL

PAGE 01 STATE 190292

67

ORIGIN EUR-25

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

MBFR-04 SAJ-01 DODE-00 SS-15 NSC-10 ACDA-19 MC-02

OMB-01 /144 R

DRAFTED BY EUR/RPM:VLEHOVICH:MEM

APPROVED BY EUR:GSSPRINGSTEEN

EUR/RPM:ACFLYD

D/MBFR:OGROBEL

OSD/ISA:COL MICHAEL

JCS/J-5:CAPT WELCH (INFO)

NSC:WHYLAND

ACDA/IR:THIRSCHFELD

S/S-O: W.NEWLIN            PM

----- 050999

P R 250014Z SEP 73

FM SECSTATE WASHDC

TO USMISSION NATO

INFO USMISSION GENEVARUFRRA

USCINCEUR

C O N F I D E N T I A L STATE 190292

E.O. 11652: GDS

TAGS: PFOR, PARM

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES (CBMS)

REFS: A. USNATO 4428; B. STATE 162304; C. USNATO 4408

GENEVA FOR CSCE DELEGATION

1. YOU MAY CONCUR IN DRAFT COVER NOTE FOR POLAD'S PAPER  
(POLADS(73)14), PROVIDING THAT PARA (2)1 OF TEXT IS  
REWORDED ALONG LINES MORE CONSISTENT WITH GUIDANCE CON-  
TAINED IN PARA 2 OF STATE 162304, I.E., QTE ... THIS  
DELEGATION IS PARTICULARLY CONCERNED THAT CSCE PROVISIONS  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 190292

FOR PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENT WOULD

ADVERSELY AFFECT MOVEMENTS OF FORCES OF NATO COUNTRIES FROM EUROPE TO CRISIS AREAS. IT IS ALSO CONCERNED THAT A CSCE PROVISION FOR PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS MIGHT IMPINGE UPON NEGOTIATION OF MOVEMENT CONSTRAINTS IN THE MBFR CONTEXT UNQTE.

2. WE WOULD PREFER NOT TO ADD SUGGESTION ALONG LINES OF UK REMARKS SEPTEMBER 18 (PARA 6, USNATO 4408, PARA 2 USNATO 4428) TO POLADS PAPER FOLLOWING PARA 6, TO THE EFFECT THAT AT OUTSET OF DISCUSSION OF CBMS ALLIES WOULD MAINTAIN HELSINKI POSITION ON MOVEMENTS WHILE US, IF IT CHOSE, COULD STAY SILENT. RATIONALE FOR OPPOSING THIS SUGGESTION IS THAT EXISTING LANGUAGE OF POLADS PARA 6

ALREADY GIVES AMPLE FLEXIBILITY FOR EACH ALLIED COUNTRY TO EXPRESS VIEWS ON ISSUE.

3. ON PARA 7 OF POLADS PAPER CONCERNING INCLUSION OF NAVAL AIR MANEUVERS (PARA 3 USNATO 4428), YOU MAY ACCEPT SUGGESTED IS LANGUAGE, AND SHOULD POINT OUT THAT US RESERVATIONS ON MOVEMENTS HAVE ALREADY BEEN EXPRESSED, AND THAT WE DO NOT INTERPRET IS LANGUAGE AS EXCLUDING ANNOUNCEMENT OF AIR OR NAVAL MANEUVERS, AS WELL AS COMBINED OPERATIONS, AND ENVISAGE CRESTED CAP AS ONE ITEM WE WOULD ANNOUNCE UNDER THE RUBRIC OF MANEUVERS.

4. NORWEGIAN SUGGESTION TO NOTE IN POLADS PAPER THAT A MANEUVER OF BRIGADE OR MORE STRENGTH (INSTEAD OF DIVISION OR GREATER STRENGTH) COULD, OPPOSITE NORTHERN NORWAY, BE DESTABILIZING AND THUS SHOULD BE NOTIFIED (PARA 4, NATO 4428). WE DO NOT DISAGREE WITH ASSESSMENT THAT SUCH A MANEUVER COULD BE SEEN AS DESTABILIZING, BUT WE BELIEVE THAT TO INCORPORATE NORWEGIAN SUGGESTION IN POLADS PAPER COULD INVITE APPLYING STANDARD OF BRIGADE RATHER THAN DIVISION TO ALL OF EUROPE. FURTHER, PARA 9 OF POLADS PAPER -- WHICH NORWEGIAN SUGGESTION WOULD FOLLOW -- SETS DIVISION AS A YARDSTICK FOR INTERNAL ALLIED GUIDANCE IN PREPARATION OF NATIONAL LISTS RATHER THAN AS A STANDARD TO BE BROACHED TO THE EAST. THUS, WE DO NOT THINK NORWEGIAN CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 190292

SUGGESTION SHOULD BE INCORPORATED IN TEXT OF PAPER, ALTHOUGH WE WOULD NOT OBJECT TO IT AS A FOOTNOTE BY ONE OR MORE DELEGATIONS.

5. WE PREFER TO CONTINUE TO PRESS FOR ANNUAL NOTIFICATION OF MANEUVERS ON GROUNDS THAT THIS COULD PROVIDE GREATER CONFIDENCE FOR ALLIES AS WELL AS NEUTRALS THAN 60-DAY ADVANCE NOTICE. HOWEVER, IF CONSENSUS FORMS IN FAVOR OF

60-DAY ADVANCE NOTIFICATION, WE COULD ACCEPT THIS AS A  
SECOND ALTERNATIVE TO BE INCORPORATED IN POLADS DRAFT,  
BUT WOULD WISH TO GIVE QUESTION FURTHER CONSIDERATION  
BEFORE DECISION ON WHICH TO PROPOSE IN CSCE.

RUSH

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 SEP 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** boyleja  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE190292  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** VLEHOVICH:MEM  
**Enclosure:** n/a  
**Executive Order:** GS SPRINGSTEEN  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19730912/aaaaaijc.tel  
**Line Count:** 121  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** A. USNATO 4428; B. STATE 162304; C., USNATO 4408  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** boyleja  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 21 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <21-Aug-2001 by elyme>; APPROVED <24-Sep-2001 by boyleja>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE: CONFIDENCE BUILDING MEASURES (CBMS)  
**TAGS:** PFOR, PARM  
**To:** NATO  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005